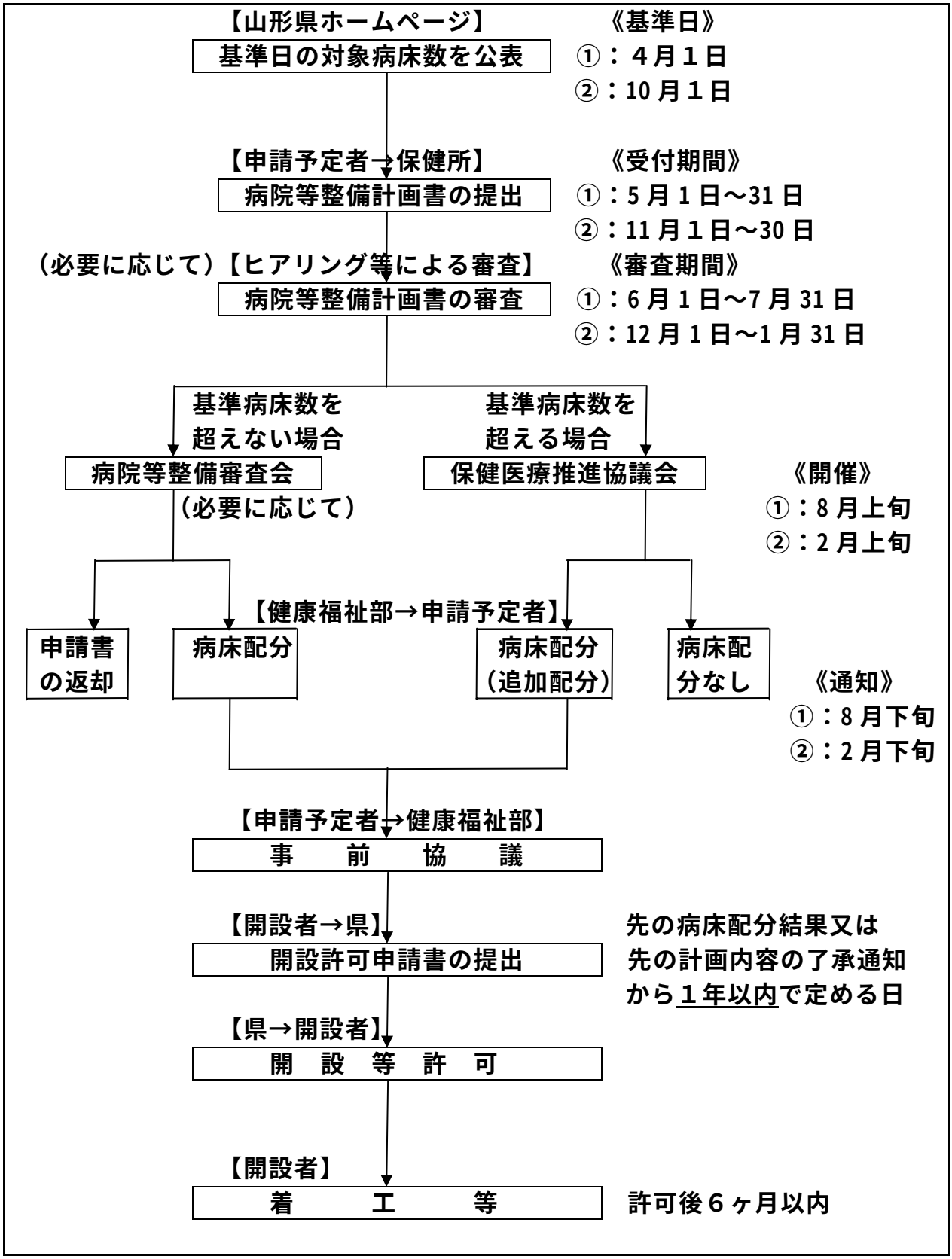病院等の開設等の手続きの手順